

**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
OFFICE OF THE INSPECTOR GENERAL**

**DISTRICT OF COLUMBIA**

**ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**Financial Statements, and Management's Discussion  
and Analysis, and Independent Auditors' Report  
Fiscal Years Ended September 30, 2013, and 2012**



**CHARLES J. WILLOUGHBY  
INSPECTOR GENERAL**

**OIG No. 14-1-07MA**

**April 11, 2014**

GOVERNMENT OF THE DISTRICT OF COLUMBIA  
Office of the Inspector General

Inspector General



April 11, 2014

The Honorable Vincent C. Gray  
Mayor  
District of Columbia  
Mayor's Correspondence Unit, Suite 316  
1350 Pennsylvania Avenue, N.W.  
Washington, D.C. 20004

The Honorable Phil Mendelson  
Chairman  
Council of the District of Columbia  
John A. Wilson Building, Suite 504  
1350 Pennsylvania Avenue, N.W.  
Washington, D.C. 20004

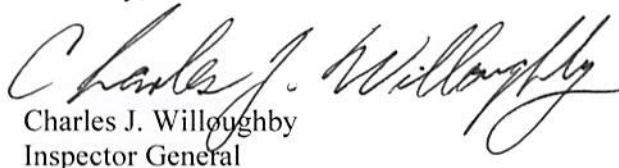
Dear Mayor Gray and Chairman Mendelson:

As part of our contract for the audit of the District of Columbia's general purpose financial statements for fiscal year (FY) 2013, KPMG LLP (KPMG) submitted the enclosed final District of Columbia's Annuitants' Health and Life Insurance Employer Contribution Trust Fund (the Fund) Financial Statements, Management's Discussion and Analysis, and accompanying Independent Auditors' Report for the years ended September 30, 2013, and 2012 (OIG No. 14-1-07MA).

KPMG opined that the financial statements present fairly, in all material respects, the respective plan net position and the respective changes in plan net position of the Fund for the years ended September 30, 2013, and 2012, in accordance with accounting principles generally accepted in the United States of America. In accordance with *Government Auditing Standards*, KPMG also issued its report on consideration of the Fund's internal control over financial reporting and on its tests of the Fund's compliance with certain provisions of laws, regulations, contracts, and grant agreements.

If you have questions or need additional information, please contact me or Ronald W. King, Assistant Inspector General for Audits, at (202) 727-2540.

Sincerely,

  
Charles J. Willoughby  
Inspector General

CJW/ws

Enclosure

cc: See Distribution List

**DISTRIBUTION:**

Mr. Allen Y. Lew, City Administrator, District of Columbia (via email)  
Mr. Victor L. Hoskins, Deputy Mayor for Planning and Economic Development, District of Columbia (via email)  
The Honorable Kenyan McDuffie, Chairperson, Committee on Government Operations,  
Mr. Brian Flowers, General Counsel to the Mayor (via email)  
Mr. Christopher Murphy, Chief of Staff, Office of the Mayor (via email)  
Ms. Janene Jackson, Director, Office of Policy and Legislative Affairs (via email)  
Mr. Pedro Ribeiro, Director, Office of Communications, (via email)  
Mr. Eric Goulet, Budget Director, Mayor's Office of Budget and Finance  
Ms. Nyasha Smith, Secretary to the Council (1 copy and via email)  
Mr. Irvin B. Nathan, Attorney General for the District of Columbia (via email)  
Mr. Jeffrey DeWitt, Chief Financial Officer, Office of the Chief Financial Officer (1 copy and via email)  
Mr. Mohamad Yusuff, Interim Executive Director, Office of Integrity and Oversight, Office of the Chief Financial Officer (via email)  
Mr. Lawrence Perry, Deputy D.C. Auditor  
Mr. Phillip Lattimore, Director and Chief Risk Officer, Office of Risk Management (via email)  
Mr. Steve Sebastian, Managing Director, FMA, GAO, (via email)  
The Honorable Eleanor Holmes Norton, D.C. Delegate, House of Representatives, Attention: Bradley Truding (via email)  
The Honorable Darrell Issa, Chairman, House Committee on Oversight and Government Reform, Attention: Howie Denis (via email)  
The Honorable Elijah Cummings, Ranking Member, House Committee on Oversight and Government Reform, Attention: Yvette Cravins (via email)  
The Honorable Thomas Carper, Chairman, Senate Committee on Homeland Security and Governmental Affairs, Attention: Holly Idelson (via email)  
The Honorable Tom Coburn, Ranking Member, Senate Committee on Homeland Security and Governmental Affairs, Attention: Chris Barkley (via email)  
The Honorable Mark Begich, Chairman, Senate Subcommittee on Emergency Management, Intergovernmental Relations and the District of Columbia, Attention: Jason Smith (via email)  
The Honorable Rand Paul, Ranking Member, Senate Subcommittee on Emergency Management, Intergovernmental Relations and the District of Columbia  
The Honorable Harold Rogers, Chairman, House Committee on Appropriations, Attention: Amy Cushing (via email)  
The Honorable Nita Lowey, Ranking Member, House Committee on Appropriations, Attention: Angela Ohm (via email)  
The Honorable Ander Crenshaw, Chairman, House Subcommittee on Financial Services and General Government, Attention: Amy Cushing (via email)  
The Honorable José E. Serrano, Ranking Member, House Subcommittee on Financial Services and General Government, Attention: Angela Ohm (via email)  
The Honorable Barbara Mikulski, Chairwoman, Senate Committee on Appropriations, Attention: Kali Matalon (via email)

**Mayor Gray and Chairman Mendelson  
FY 2013 DC Annuitants' Health and Life Insurance  
Employer Contribution Trust Fund  
OIG No. 14-1-07MA – Final Report  
April 11, 2014  
Page 3 of 3**

**The Honorable Richard Shelby, Ranking Member, Senate Committee on Appropriations,  
Attention: Dana Wade (via email)**

**The Honorable Tom Udall, Chairman, Senate Subcommittee on Financial Services and  
General Government, Attention: Marianne Upton (via email)**

**The Honorable Mike Johanns, Ranking Member, Senate Subcommittee on Financial Services  
and General Government, Attention: Dale Cabaniss (via email))**

**Mr. Paul Geraty, CPA, Public Sector Audit Division KPMG LLP (1 copy)**

**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
OFFICE OF THE CHIEF FINANCIAL OFFICER  
OFFICE OF FINANCE AND TREASURY**

**ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**FINANCIAL STATEMENTS  
AND  
MANAGEMENT'S DISCUSSION AND ANALYSIS**

**FOR THE YEARS ENDED SEPTEMBER 30, 2013 and 2012**

**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
OFFICE OF THE CHIEF FINANCIAL OFFICER  
OFFICE OF FINANCE AND TREASURY**

**ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**FINANCIAL STATEMENTS  
AND  
MANAGEMENT'S DISCUSSION AND ANALYSIS**

**FOR THE YEARS ENDED SEPTEMBER 30, 2013 and 2012**

**TABLE OF CONTENTS**

|   |    |
|---|----|
| Independent Auditors' Report.....   | 1  |
| Management's Discussion and Analysis (unaudited) .....  | 3  |
| Statement of Plan Net Position .....  | 8  |
| Statement of Changes in Plan Net Position .....   | 9  |
| Notes to Financial Statements.....  | 10 |
| Required Supplementary Information Actuarial Analyses (unaudited) .....   | 21 |
| Independent Auditors' Report on Internal Control Over Financial Reporting and on<br>Compliance and Other Matters Based on an Audit of Financial Statements Performed<br>In Accordance With <i>Government Auditing Standards</i> ..... | 23 |



KPMG LLP  
Suite 12000  
1801 K Street, NW  
Washington, DC 20006

## **Independent Auditors' Report**

The Mayor and the Council of the Government of the District of Columbia  
Inspector General of the Government of the District of Columbia:

### **Report on the Financial Statements**

We have audited the Statements of Plan Net Position of the Government of the District of Columbia Annuitants' Health and Life Insurance Employer Contribution Trust Fund (the fund) as of September 30, 2013 and 2012 and the Statements of Changes in Plan Net Position for the years then ended, and the related notes to the financial statements, which collectively comprise the Fund's financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective plan net position of the Fund as of September 30, 2013 and 2012, and the respective changes in plan net position for the year then ended in accordance with U.S. generally accepted accounting principles.



The Mayor and the Council of the Government of the District of Columbia  
Inspector General of the Government of the District of Columbia:  
February 28, 2014  
Page 2 of 2

***Emphasis of Matter***

As discussed in Note 2, the financial statements referred to above are intended to present the plan net position and the changes in plan net position of the Fund. As a result, they do not purport to, and do not, present fairly the financial position of the Government of the District of Columbia as of September 30, 2013 and September 30, 2012 and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

***Other Matters***

***Required Supplementary Information***

U.S. generally accepted accounting principles require that Management's Discussion and Analysis and Required Supplementary Information Actuarial Analyses on pages 3 through 7 and 21 through 22, respectively, be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2014 on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

**KPMG LLP**

Washington, DC  
February 28, 2014



**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
(UNAUDITED)  
SEPTEMBER 30, 2013 and 2012**

The following presents our discussion and analysis of the financial performance of the Government of the District of Columbia's (District) Annuitants' Health and Life Insurance Employer Contribution Trust Fund (Fund) for the fiscal years (FYs) ended September 30, 2013 and 2012. This discussion and analysis should be read in conjunction with the financial statements and note disclosures.

All employees hired after September 30, 1987, who retired under the Teacher Retirement System and Police and Fire Retirement System, or who are eligible for retirement benefits under the Social Security Act, are eligible to participate in the Plan.

**Basic Financial Statements**

The Plan is required to follow U.S. generally accepted accounting principles and, as such, the Plan's financial statements must consist of two basic financial statements: (a) Statement of Plan Net Position and (b) Statement of Changes in Plan Net Position.

- The Statement of Plan Net Position presents the Plan's assets, liabilities, and net position available for postretirement benefits.
- The Statement of Changes in Plan Net Position presents the additions and deductions to the Plan's net position.

**Financial Highlights**

|                          | <b>FY 2013</b> |    | <b>FY 2012</b> |    | <b>FY 2011</b> |
|--------------------------|----------------|----|----------------|----|----------------|
| The Plan's investments   | \$ 773,536,046 | \$ | 567,635,222    | \$ | 415,220,016    |
| District's contributions | \$ 107,800,000 | \$ | 109,800,000    | \$ | 94,200,000     |

**Financial Analysis**  
**Table 1 - Statement of Plan Net Position**

|  | <u>2013</u>           | <u>2012</u>           | <u>Change from 2012</u> |                       | <u>Change from 2011</u> |                       |                       |
|--|-----------------------|-----------------------|-------------------------|-----------------------|-------------------------|-----------------------|-----------------------|
|  |                       |                       | <u>Variance</u>         | <u>%<br/>Variance</u> | <u>2011</u>             | <u>Variance</u>       | <u>%<br/>Variance</u> |
| <b>Assets</b>  |                       |                       |                         |                       |                         |                       |                       |
| Cash   | \$ 151,862,701        | \$ 129,303,268        | \$ 22,559,433           | 17.4%                 | \$ 96,266,121           | 33,037,147            | 34.3%                 |
| Receivables  | 4,553,226             | 5,308,530             | (755,304)               | -14.2%                | 330,112                 | 4,978,418             | 1508.1%               |
| Investments  | <u>773,536,046</u>    | <u>567,635,222</u>    | <u>205,900,824</u>      | <u>36.3%</u>          | <u>415,220,016</u>      | <u>152,415,206</u>    | <u>36.7%</u>          |
| <b>Total Assets</b>  | <u>\$ 929,951,973</u> | <u>\$ 702,247,020</u> | <u>\$ 227,704,953</u>   | <u>32.4%</u>          | <u>\$ 511,816,249</u>   | <u>\$ 190,430,771</u> | <u>37.2%</u>          |
| <b>Liabilities</b>   |                       |                       |                         |                       |                         |                       |                       |
| Payable-Investments  | <u>\$ 32,136,760</u>  | <u>\$ 9,814,278</u>   | <u>\$ 22,322,482</u>    | <u>227.4%</u>         | <u>\$ 716,036</u>       | <u>\$ 9,098,242</u>   | <u>1270.6%</u>        |
| <b>Total Liabilities</b>   | <u>\$ 32,136,760</u>  | <u>\$ 9,814,278</u>   | <u>\$ 22,322,482</u>    | <u>227.4%</u>         | <u>\$ 716,036</u>       | <u>\$ 9,098,242</u>   | <u>1270.6%</u>        |
| Net Position held in trust<br>for other postemployment<br>benefits | <u>\$ 897,815,213</u> | <u>\$ 692,432,742</u> | <u>\$ 205,382,471</u>   | <u>29.7%</u>          | <u>\$ 511,100,213</u>   | <u>\$ 181,332,529</u> | <u>35.5%</u>          |

**Table 2 - Statement of Changes in Plan Net Position**

|                                   | <u>2013</u>          | <u>2012</u>          | <u>Change from 2012</u> |                       | <u>Change from 2011</u> |                    |                       |
|-----------------------------------|----------------------|----------------------|-------------------------|-----------------------|-------------------------|--------------------|-----------------------|
|                                   |                      |                      | <u>Variance</u>         | <u>%<br/>Variance</u> | <u>2011</u>             | <u>Variance</u>    | <u>%<br/>Variance</u> |
| <b>Additions</b>                  |                      |                      |                         |                       |                         |                    |                       |
| Contributions                     | \$108,088,940        | \$110,080,752        | \$(1,991,812)           | -1.8 %                | \$94,465,597            | \$15,615,155       | 16.5 %                |
| Net Investment<br>Income          | <u>101,812,467</u>   | <u>75,428,397</u>    | <u>26,384,070</u>       | <u>35.0%</u>          | <u>(1,380,917)</u>      | <u>76,809,314</u>  | <u>-5562.2 %</u>      |
| Total Additions                   | <u>209,901,407</u>   | <u>185,509,149</u>   | <u>24,392,258</u>       | <u>13.1%</u>          | <u>93,084,680</u>       | <u>92,424,469</u>  | <u>99.3 %</u>         |
| <b>Deductions</b>                 |                      |                      |                         |                       |                         |                    |                       |
| Insurance Premiums                | 4,306,673            | 3,943,720            | 362,953                 | 9.2%                  | 4,147,801               | (204,081)          | -4.9 %                |
| Other Expenses                    | <u>212,263</u>       | <u>232,900</u>       | <u>(20,637)</u>         | <u>-8.9%</u>          | <u>2,090,540</u>        | <u>(1,857,640)</u> | <u>-88.9 %</u>        |
| Total Deductions                  | <u>4,518,936</u>     | <u>4,176,620</u>     | <u>342,316</u>          | <u>8.2%</u>           | <u>6,238,341</u>        | <u>(2,061,721)</u> | <u>-33.0 %</u>        |
| <b>Net Increase</b>               | <u>205,382,471</u>   | <u>181,332,529</u>   | <u>24,049,942</u>       | <u>13.3%</u>          | <u>86,846,339</u>       | <u>94,486,190</u>  | <u>108.8 %</u>        |
| <b>Beginning Net<br/>Position</b> | <u>\$692,432,742</u> | <u>\$511,100,213</u> |                         |                       | <u>\$424,253,874</u>    |                    |                       |
| <b>Ending Net<br/>Position</b>    | <u>\$897,815,213</u> | <u>\$692,432,742</u> |                         |                       | <u>\$511,100,213</u>    |                    |                       |

## **Plan Contributions**

For FYs ended September 30, 2013 and 2012, the District made actuarially based contributions in the amounts of \$107,800,000 and \$109,800,000, respectively, which were based on congressionally approved budget authority. The District made contributions to the Plan that covered current and future Plan benefits.

## **Participant Contributions**

Participant contributions for FYs ended September 30, 2013 and 2012 amounted to \$288,940 and \$280,752, respectively. The participant contribution was changed to a graded contribution schedule effective March 2, 2010. For FY 2013, annuitants with at least 10 years of creditable District service but less than 30 years of creditable District service pay 75% of their health insurance premiums and the District pays the remaining 25%, plus an additional 2.5% for each year of creditable service over 10 years, provided that the District's contribution shall not exceed 75% of the cost of the selected health benefit plan. For annuitants with 30 or more years of creditable District service or annuitants who are injured in the line of duty, the District pays 75% of the cost of the selected health benefit plan and the annuitant pays 25% of the cost of the selected health benefit plan.

The minimum amount of employee contribution reverted back to 25% effective October 1, 2012.

For FY 2012, annuitants with at least 10 years of creditable District service but less than 30 years of creditable District service pay 75% of their health insurance premiums and the District pays the remaining 25%, plus an additional 2.5% for each year of creditable service over 10 years, provided that the District's contribution shall not exceed 72% of the cost of the selected health benefit plan. For annuitants with 30 or more years of creditable District service or annuitants who are injured in the line of duty, the District pays 72% of the cost of the selected health benefit plan and the annuitant pays 28% of the cost of the selected health benefit plan.

The minimum amount of employee contribution rate was increased from 25% to 28% by an amendment to D.C. Code section 1-621.09 effective January 18, 2011.

After February 2011, covered family members of an annuitant with at least 10 years of creditable District service but less than 30 years of creditable District service pay 80% of their health insurance premiums and the District pays the remaining 20%, plus an additional 2.5% for each year of creditable service over 10 years. The District's contribution shall not exceed 60% of the cost of the selected health benefit plan for covered family members of an annuitant with 30 or more years of creditable District service and the family members pays 40% of the cost of the selected health benefit plan. The District pays 75% of the cost of the selected health benefit plan and the family member pays 25% of the cost of the selected health benefit plan for the covered family members of police officer or firefighter annuitants who are injured in the line of duty.

## **Investment Income FY 2013**

The Fund as a whole had a positive rate of return of 15.45% with gross investment income of \$105,431,488 for the FY ended September 30, 2013. The net investment gain for the Fund was a result of positive rates of returns plus realized and unrealized investments, with a net appreciation of \$91,044,993 for the FY ended September 30, 2013. Please see the table for details.

| Investment                              | Rate of Return | Benchmark | Rate of Return | Benchmark |
|---|----------------|-----------|----------------|-----------|
|   | FY 2013        | FY 2013   | FY 2012        | FY 2012   |
| Access Capital                          | -1.69%         | -0.92%    | 3.73%          | 4.16%     |
| Artisan Int'l Value Equity (Barclays)   | 30.70%         | 24.91%    | 13.90%         | 10.23%    |
| Baillie Gifford Int'l Growth (Barclays) | 25.35%         | 23.67%    | 10.11%         | 10.86%    |
| Bernstein Global Plus                   | -3.19%         | -3.39%    | 5.45%          | 5.18%     |
| Bernstein Strategic Core                | -1.36%         | -1.68%    | 5.18%          | 3.99%     |
| Brandywine                              | 31.34%         | 22.30%    | 17.74%         | 15.75%    |
| ClearBridge                             | 33.54%         | 27.91%    | 14.39%         | 13.77%    |
| Farr, Miller Washington                 | 23.12%         | 19.27%    | 13.12%         | 16.80%    |
| Royce Pennsylvania Fund                 | 29.23%         | 30.06%    | 24.09%         | 14.23%    |
| SSgA Bond                               | -1.65%         | -1.68%    | 5.19%          | 3.99%     |

In 2013, the investments had positive rates of return led by Clearbridge 33.54%, Brandywine Large Cap Value, 31.34%, Artisan International Value Growth 30.70% and Royce Fund 29.23%. The fund had dividend and interest income in the amount of \$16,205,334, and net appreciation of \$91,044,993 for FY 2013.

In 2012, the investments had positive rates of return led by Royce PA Fund, 24.09%, Brandywine Large Cap Value, 17.74%, Clearbridge Mid Cap, 14.39% and Farr, Miller, Washington Large Cap Growth, 13.12%. The fund had dividend and interest income in the amount of \$10,630,882 and net appreciation of \$68,208,264 for FY 2012.

### Investment Income FY 2012

The Fund as a whole had a positive rate of return of 15.33% with gross investment income of \$78,858,051 for the FY ended September 30, 2012. The net investment gain for the Fund was a result of positive rates of returns plus realized and unrealized investments, with a net appreciation of \$68,208,264 for the FY ended September 30, 2012. Please see the table above for details.

### Insurance Carrier Premiums

Insurance Carrier Premiums represent amounts paid to the Plan's health and life insurance carriers. The premium expenses for FYs ended September 30, 2013 and 2012, totaled \$4,306,673 and \$3,943,720, respectively. The Defined Benefit Plan insurance premiums for FYs ended September 30, 2013 and 2012, totaled \$3,544,252 and \$3,161,239 respectively. There were 21,017 and 22,420 active employees based on the September 30, 2013 and 2012 actuarial reports respectively. The September 30, 2013 actuarial report showed that, based on data as of September 30, 2012, the number of retirees increased by 34 members to a total of 555 retired participants. They consist of 418 firefighters, police, and teachers, and 137 general employees. In comparison to the September 30, 2012 actuarial report, using September 30, 2010 data, the number of retirees totaled 521 members, which represents an increase of 6.5% in membership.

## Investment Management Fees

Investment management and custody fees paid during the FYs ended September 30, 2013 and 2012 are detailed in the table below. The debt and equity assets increased to a FY 2013 balance of \$773,536,046 from FY 2012 balance in the amount of \$567,635,222 that is an increase of 36.3% from last year and an increase of 86.3% over the past two years.

| <b>Investment Firm</b>                         | <b>Plan Year 2013</b> | <b>Plan Year 2012</b> |
|--|-----------------------|-----------------------|
| Access Capital                                 | \$ 100,042            | \$ 62,600             |
| Artisan Int'l Value Equity (Barclays)          | 417,190               | 239,658               |
| Baillie Gifford Int'l Growth Equity (Barclays) | 227,804               | 140,924               |
| Bernstein                                      | 576,842               | 435,290               |
| Brandywine                                     | 399,793               | 245,189               |
| Clearbridge                                    | 484,026               | 216,115               |
| Farr, Miller Washington                        | 645,906               | 391,060               |
| Royce Pennsylvania Fund                        | 572,892               | 377,111               |
| SSgA Bond Index                                | 34,132                | 51,023                |
| BlackRock Large Cap Growth                     | 0                     | 711,070               |
| State Street Custody Fees                      | 133,080               | 130,077               |
| Accrual of Management Fees                     | 27,314                | 429,537               |
| <b>Total</b>                                   | <b>\$ 3,619,021</b>   | <b>\$ 3,429,654</b>   |

**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**STATEMENT OF PLAN NET POSITION  
SEPTEMBER 30, 2013 and 2012**

|  | <u>2013</u>               | <u>2012</u>               |
|--|---------------------------|---------------------------|
| <b>Assets</b>  |                           |                           |
| Cash and Cash Equivalent   | \$ 151,862,701            | \$ 129,303,268            |
| Receivables:   |                           |                           |
| Investment   | 2,769,692                 | 3,852,240                 |
| Interest and dividends   | 1,783,534                 | 1,456,290                 |
| Total Receivables  | <u>4,553,226</u>          | <u>5,308,530</u>          |
| Investments, at fair value:  |                           |                           |
| Equities (Note 4 & 6)  | 482,524,553               | 321,721,844               |
| Bonds (Note 4 & 6)   | 291,011,493               | 245,913,378               |
| Total Investments  | <u>773,536,046</u>        | <u>567,635,222</u>        |
| <br>Total Assets   | <br><u>929,951,973</u>    | <br><u>702,247,020</u>    |
| <br><b>Liabilities</b>   |                           |                           |
| Accounts Payable and other   | 32,136,760                | 9,814,278                 |
| Total Liabilities  | <u>32,136,760</u>         | <u>9,814,278</u>          |
| <br><b>Net Position held in trust for other post<br/>employment benefits</b> | <br><u>\$ 897,815,213</u> | <br><u>\$ 692,432,742</u> |

See accompanying notes to basic financial statements.

**GOVERNMENT OF THE DISTRICT OF COLUMBIA  
ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**STATEMENT OF CHANGES IN PLAN NET POSITION  
FOR THE YEARS ENDED SEPTEMBER 30, 2013 and 2012**

|   | 2013           | 2012           |
|---|----------------|----------------|
| <b>Additions</b>  |                |                |
| Contributions:  |                |                |
| District Contributions (Note 7)   | \$ 107,800,000 | \$ 109,800,000 |
| Retiree Contributions   | 288,940        | 280,752        |
| Total Contributions   | 108,088,940    | 110,080,752    |
| Investment Income:  |                |                |
| Net Appreciation/(Depreciation) in the<br>Fair Value of Investments     | 91,044,993     | 68,208,264     |
| Interest  | 5,731,603      | 4,406,481      |
| Dividends   | 10,473,731     | 6,224,401      |
| Other Income/(loss)   | (1,818,839)    | 18,905         |
| Total Income for Investment Activities                                  | 105,431,488    | 78,858,051     |
| Less Investment Activities Expenses:                                    |                |                |
| Management Fees   | 3,619,021      | 3,429,654      |
| Net Investment Income   | 101,812,467    | 75,428,397     |
| Total Additions   | 209,901,407    | 185,509,149    |
| <b>Deductions</b>   |                |                |
| Insurance Carrier Premiums  | 4,306,673      | 3,943,720      |
| Administrative Expenses   | 212,263        | 232,900        |
| Total Deductions  | 4,518,936      | 4,176,620      |
| Change in Net Position  | 205,382,471    | 181,332,529    |
| <b>Net Position Held in Trust for<br/>Other Postemployment Benefits</b> |                |                |
| <b>Beginning of Year</b>  | 692,432,742    | 511,100,213    |
| <b>End of Year</b>  | \$ 897,815,213 | \$ 692,432,742 |

See accompanying notes to basic financial statements

**GOVERNMENT OF DISTRICT OF COLUMBIA  
ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND**

**NOTES TO FINANCIAL STATEMENTS  
SEPTEMBER 30, 2013 and 2012**

**NOTE 1 PLAN DESCRIPTION AND CONTRIBUTIONS**

The Government of the District of Columbia (the District) established the Annuitants' Health and Life Insurance Employer Contribution Plan (Plan or Fund) on October 1, 1999 under the Annuitants' Health and Life Insurance Employer Contribution Amendment Act of 1999 (D.C. Official Code 1-621.09) (the Act). The Plan also included a trust fund for the deposit of the District contributions that will be used to pay future plan benefits. The Plan is administered jointly by the District's Office of Finance and Treasury (OFT) within the District's Office of the Chief Financial Officer, and the District's Office of Human Resources (DCHR).

**Plan Description**

The Plan is a single employer defined benefit plan that provides health and life insurance benefits to retired eligible District employees. All employees hired after September 30, 1987, who retired under the Teachers Retirement System and Police and Fire Retirement Systems, or who are eligible for retirement benefits under the Social Security Act, are eligible to participate in the Plan. The trust fund was established to hold and pay the District's contributions for health and life insurance for annuitants. The purpose of the Plan (as defined in Section 2.16 of the Act) is to manage and administer the trust fund for the benefit of annuitants, as provided in the Act.

To continue insurance benefits into retirement, employees must have been continuously enrolled (or covered as a family member) under the D.C. Employees Health Benefits (DCEHB) program or the D.C. Employees Group Life Insurance (DCEGLI) program for five years prior to retirement. If the participant was employed less than five years, the participant must have been enrolled for his/her length of employment. Coverage under Medicare is not considered in determining continuous coverage. Dependents are also covered if the employee elects family coverage.

**Contributions**

Employee contributions are not required prior to retirement to fund the Plan. Prior to March 2, 2010 the retiree paid 25% of his/her health premium coverage and the District paid the remaining 75%. The participant contribution was changed to a graded contribution schedule effective March 2, 2010. For FY 2013 annuitants with at least 10 years of creditable District service but less than 30 years of creditable District service pay 75% of their health insurance premiums and the District pays the remaining 25%, plus an additional 2.5% for each year of creditable service over 10 years, provided that the District's contribution shall not exceed 75% of the cost of the selected health benefit plan. For annuitants with 30 or more years of creditable District service or annuitants who are injured in the line of duty, the District pays 75% of the cost of the selected health benefit plan and the annuitant pays 25% of the cost of the selected health benefit plan.

For FY 2012 annuitants with at least 10 years of creditable District service but less than 30 years of creditable District service pay 75% of their health insurance premiums and the District pays the remaining 25%, plus an additional 2.5% for each year of creditable service over 10 years, provided that the District's contribution shall not exceed 72% of the cost of the selected health benefit plan. For annuitants with 30 or more years of creditable District service or annuitants who are injured in the line of duty, the District pays 72% of the cost of the selected health benefit plan and the annuitant pays 28% of the cost of the selected health benefit plan.

Covered family members of an annuitant with at least 10 years of creditable District service but less than 30 years of creditable District service pay 80% of their health insurance premiums and the District pays the remaining



20% plus an additional 2.5% for each year of creditable District service over 10 years, provided that the District's contribution shall not exceed 60% of the cost of the selected health benefit plan for covered family members of an annuitant with 30 or more years of creditable District service and the family member pays 40% of the cost of the selected health benefit plan. The District pays 60% of the cost of the selected health benefit plan and the family member pays 40% of the cost of the selected health benefit plan for covered family members of annuitants who are injured or killed in the line of duty. The impact this change will have on the District's portion of future OPEB costs has not been determined.

The participant pays \$0.0455 per \$1,000 of life insurance coverage until age 65 for the 75% reduction option, with no contributions required thereafter. Participants can also elect a 50% or 0% reduction of life insurance benefits, which requires additional contributions.

## **NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **Basis of presentation**

The accompanying financial statements have been prepared in accordance with U.S. generally accepted accounting principles (GAAP), as prescribed by the Government Accounting Standards Board (GASB).

### **Reporting Entity**

The District established the Fund, which is a single employer defined benefit plan on October 1, 1999. As of September 30, 2009, the District finalized all of the terms and provisions of the Fund. A trust agreement, dated September 30, 2006, designated the Chief Financial Officer of the District as the trustee of the Fund. The Trust became operational in FY 2007, and the Fund is administered as an irrevocable trust through which assets are accumulated and benefits are paid as they become due, in accordance with the substantive Plan.

### **Measurement Focus, Basis of Accounting and Financial Statement Presentation**

The Fund's financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. The Fund's policy is to recognize member contributions in the period in which the contributions are due and paid. The District (employer) contributions to the Fund are recognized when due and when the District has made a formal commitment to provide the contributions. Benefit related expenses and refunds are recognized when due and payable in accordance with the terms of the Fund. Administrative costs of the Fund are paid by the District.

### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, and changes therein at the date of the financial statements as well as the actuarial present value of accumulated benefits during the reporting period. Actual results could differ from these estimates.

Further, actuarial valuations of an ongoing benefits plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, interest rates, inflation rates, and healthcare cost trends. Amounts determined regarding the funded status of the Fund and the annual required contributions of the District are subject to continual revision, as actual results are compared with past expectations and new assumptions are made about the future.

### **Investment Valuation and Income Recognition**

Investments are reported at fair value with realized and unrealized gains and losses included in the Statement of Changes in Plan Net Position. Fair value of the marketable securities is based on quoted market price, dealer quotes, and prices obtained from independent pricing sources. Securities for which market quotations are not

readily available are valued at their fair value, as determined by the custodian under the direction of the Fund, with the assistance of a valuation service.

### NOTE 3 PLAN DESCRIPTIONS AND CONTRIBUTION INFORMATION

The Plan had 555 retired participants based on the actuarial report issued as of September 30, 2013 using September 30, 2012 data and 521 participants based on the September 31, 2012 actuarial report using September 30, 2010 data. For FY 2013, the participants consisted of 418 firefighters, police and teachers and 137 general District retirees. For FY 2012, the participants consisted of 418 firefighters, polices and teachers and 103 general District retirees.

### NOTE 4 MASTER CUSTODIAN CONTRACT

The Plan administrators have a Master Custodian Contract to reduce risk of loss and to improve security. Maintaining assets with the Master Custodian provides the additional advantage of tracking information provided by the investment managers and the Master Custodian provides information on investment transactions from an independent source, as well as reporting capabilities for the Trust Fund.

### NOTE 5 CASH AND CASH EQUIVALENT

The Plan maintains cash and cash equivalent in investments accounts as detailed below.

#### As of September 30, 2013

| FUND                     |      | AMOUNT                | PERCENTAGE OF CASH |
|--------------------------|------|-----------------------|--------------------|
| Brandywine Large Cap     | Cash | \$ 4,895,644          | 0.5%               |
| ClearBridge Mid Cap      | Cash | 4,758,296             | 0.5%               |
| Bernstein Strategic Core | Cash | 21,256,961            | 2.3%               |
| Cash Account             | Cash | 109,400,452           | 11.8%              |
| Bernstein Global Plus    | Cash | 2,963,439             | 0.3%               |
| FMW Large Cap Growth     | Cash | 8,587,910             | 0.9%               |
|                          |      | <u>\$ 151,862,701</u> | <u>16.3%</u>       |

#### As of September 30, 2012

| FUND                             |      | AMOUNT                | PERCENTAGE OF CASH |
|----------------------------------|------|-----------------------|--------------------|
| Brandywine Large Cap             | Cash | \$ 3,997,777          | 0.6%               |
| ClearBridge Mid Cap              | Cash | 1,763,308             | 0.3%               |
| Bernstein Strategic Core         | Cash | 9,481,887             | 1.4%               |
| Cash Account                     | Cash | 110,371,908           | 15.9%              |
| Bernstein Global Plus            | Cash | 763,925               | 0.1%               |
| FMW Large Cap Growth             | Cash | 2,919,357             | 0.4%               |
| Bernstein Strategic Value        | Cash | 1,244                 | 0.0%               |
| Bernstein US EQ Strategic Growth | Cash | 3,862                 | 0.0%               |
|                                  |      | <u>\$ 129,303,268</u> | <u>18.6%</u>       |

### NOTE 6 INVESTMENTS

The Office of Finance and Treasury (OFT) is responsible for the oversight of the investments of Plan Assets and has established a general policy with respect to the Plan. The duties and responsibilities of the OFT also include, but are not limited to the financial administration and management of the Plan, the establishment of investment objectives, the determination of investment policies, the establishment of management policies, and the management and control of Trust assets.

The majority of the Plan's assets for the years ended September 30, 2013 and 2012 were investments, which totaled \$773,536,046, and \$567,635,222 respectively. The assets are invested with eight different managers: SSgA, Sanford Bernstein, SSgA Index, Royce Pennsylvania, Brandywine Global, Access Capital, Barclays Capital, ClearBridge Advisors, and Farr, Miller & Washington. At September 30, 2013 and 2012, the funds were invested in equities: (52%) and (46%), and bonds: (32%) and (35%), respectively. The fair value of each fund is as follows:

**As of September 30, 2013**

| <b>FUND</b>              |        | <b>Amount</b>  | <b>Percentage</b> |
|--------------------------|--------|----------------|-------------------|
| Brandywine Large Cap     | Equity | \$ 137,958,757 | 15.0%             |
| FMW Large Cap Growth     | Equity | 115,544,501    | 12.5%             |
| ClearBridge Mid Cap -    | Equity | 89,285,110     | 9.6%              |
| Barclays International   | Equity | 77,465,353     | 8.4%              |
| Royce FD                 | Equity | 62,270,832     | 6.7%              |
|                          |        | <hr/>          |                   |
|                          |        | \$ 482,524,554 | 52.2%             |
|                          |        | <hr/>          |                   |
| Bernstein Strategic Core | Bonds  | 131,079,814    | 14.2%             |
| Bernstein Global Plus    | Bonds  | 72,789,290     | 7.9%              |
| U.S. Aggregate Bond      | Bonds  | 71,984,498     | 7.8%              |
| Access Capital ETI-PRI   | Bonds  | 15,157,891     | 1.6%              |
|                          |        | <hr/>          |                   |
|                          |        | \$ 291,011,493 | 31.5%             |
|                          |        | <hr/>          |                   |

**As of September 30, 2012**

| <b>FUND</b>              |        | <b>Amount</b>  | <b>Percentage</b> |
|--------------------------|--------|----------------|-------------------|
| Brandywine Large Cap     | Equity | \$ 86,245,801  | 12.4%             |
| ClearBridge Mid Cap -    | Equity | 57,925,640     | 8.3%              |
| Royce FD                 | Equity | 40,990,301     | 5.9%              |
| Barclays International   | Equity | 53,682,320     | 7.7%              |
| FMW Large Cap Growth     | Equity | 82,877,782     | 11.9%             |
|                          |        | <hr/>          |                   |
|                          |        | \$ 321,721,844 | 46.2%             |
|                          |        | <hr/>          |                   |
| Access Capital ETI – PRI | Bonds  | 10,433,309     | 9.4%              |
| SSgA                     | Bonds  | 65,397,854     | 1.5%              |
| Bernstein Strategic Core | Bonds  | 105,125,967    | 15.0%             |
| Bernstein Global Plus    | Bonds  | 64,956,248     | 9.4%              |
|                          |        | <hr/>          |                   |
|                          |        | \$ 245,913,378 | 35.3%             |
|                          |        | <hr/>          |                   |

At September 30, 2013 and September 30, 2012, the Plan held the following aggregate investments, which are stated at aggregate fair value based on quoted market prices:

**As of September 30, 2013**

| <b>FUNDS</b>               | <b>Aggregate Cost</b> | <b>Aggregate Fair Market Value</b> | <b>Unrealized Appreciation (Depreciation)</b> |
|----------------------------|-----------------------|------------------------------------|---|
| Bernstein Strategic Core   | \$ 131,992,365        | \$ 131,079,814                     | \$ (912,552)                                  |
| Brandywine Large Cap Value | 111,529,665           | 137,958,757                        | 26,429,093                                    |
| FMW Large Cap Growth       | 89,912,490            | 115,544,501                        | 25,632,011                                    |
| Bernstein Global Plus      | 72,783,943            | 72,789,290                         | 5,347   |
| ClearBridge Mid Cap – PRI  | 70,225,616            | 89,285,110                         | 19,059,494                                    |
| SSgA Bond Index            | 67,626,580            | 71,984,498                         | 4,357,918                                     |
| Barclays International     | 59,500,000            | 77,465,353                         | 17,965,353                                    |
| Royce FD                   | 48,598,876            | 62,270,832                         | 13,671,956                                    |
| Access Capital ETI – PRI   | 15,902,676            | 15,157,891                         | (744,785)                                     |
|                            | <b>\$ 668,072,211</b> | <b>\$ 773,536,046</b>              | <b>\$ 105,463,835</b>                         |

**As of September 30, 2012**

| <b>FUNDS</b>               | <b>Aggregate Cost</b> | <b>Aggregate Fair Market Value</b> | <b>Unrealized Appreciation/ (Depreciation)</b> |
|----------------------------|-----------------------|------------------------------------|--|
| Bernstein Strategic Core   | \$ 101,940,728        | \$ 105,125,967                     | \$ 3,185,239                                   |
| Brandywine Large Cap Value | 78,190,071            | 86,245,801                         | 8,055,730                                      |
| FMW Large Cap Growth       | 73,923,890            | 82,877,782                         | 8,953,892                                      |
| Bernstein Global Plus      | 63,018,414            | 64,956,248                         | 1,937,834                                      |
| SSgA Bond Index            | 59,534,804            | 65,397,854                         | 5,863,050                                      |
| ClearBridge Mid Cap – PRI  | 53,674,493            | 57,925,640                         | 4,251,147                                      |
| Barclays International     | 50,000,000            | 53,682,320                         | 3,682,320                                      |
| Royce FD                   | 38,000,842            | 40,990,301                         | 2,989,459                                      |
| Access Capital ETI – PRI   | 10,359,681            | 10,433,309                         | 73,628   |
|                            | <b>\$ 528,642,923</b> | <b>\$ 567,635,222</b>              | <b>\$ 38,992,299</b>                           |

The Plan’s investments are uninsured and unregistered and are held by counterparty in the Plan’s name. The Plan is also subject to certain credit, interest rate, and foreign exchange risks.

*Credit Risk* is the risk that an issuer to an investment will not fulfill its obligations. The average quality of all the bond holdings in each investment manager’s portfolio should be maintained at “A” or better. The Plan does not invest more than 15% of the Plan’s assets in securities rated below “A”. As of September 30, 2013, the average quality rating of the SSgA was Aa2, Access Capital was AAA, and Sanford Bernstein portfolios were AA-. As of September 30, 2012 the average quality rating of investment manager’s portfolio is maintained at A or better.

*Interest rate risk* is the risk that changes in interest rates will adversely affect the fair value of an investment. The plan addresses interest rate risk through a process that focuses on the review of investment managers and fund returns. The plan also uses an independent consultant to review assets and recommend any appropriate changes. The average duration for Sanford Bernstein US Core Plus was 5.56 and Global XUS Plus was 6.22 for FY ended September 30, 2013. The average duration for Access Capital was 4.51 as of September 30, 2013 and the duration of the SSgA Bond Index Fund was 5.49 as of September 30, 2013.

The average duration for Sanford Bernstein US Core Plus was 4.90 and Global XUS Plus was 6.71 for FY ended September 30, 2012. The average duration for Access Capital was 1.67 as of September 30, 2012 and the duration of the SSgA Bond Index Fund was 4.84 as of as of September 30, 2012.

*Foreign currency risk* is the risk that changes in exchange rates will adversely affect the fair value of an investment in a foreign financial institution. The Plan does not have a formal policy for limiting its exposure to changes in exchange rates. The Plan's investments at September 30, 2013, held in currencies other than US dollars were as follows:

| <b>International Securities</b> | <b>Short Term and Cash</b> | <b>Convertible and Fixed Income</b> | <b>Total</b>         |
|---------------------------------|----------------------------|-------------------------------------|----------------------|
| AUSTRALIAN DOLLAR               | \$ -                       | \$ 2,621,837                        | \$ 2,621,837         |
| CANADIAN DOLLAR                 | 52,694                     | 3,302,430                           | 3,355,124            |
| CZECH KORUNA                    | 38,011                     | -                                   | 38,011               |
| EURO CURRENCY                   | 122,115                    | 27,830,468                          | 27,952,582           |
| POUND STERLING                  | 44,628                     | 12,054,921                          | 12,099,549           |
| JAPANESE YEN                    | 87,707                     | 16,922,703                          | 17,010,410           |
| MEXICAN PESO                    | -                          | 1,065,828                           | 1,065,828            |
| NORWEGIAN KRONE                 | -                          | 723,757                             | 723,757              |
| PERUVIAN NOUVEAU SOL            | -                          | 213,362                             | 213,362              |
| POLISH ZLOTY                    | -                          | 380,506                             | 380,506              |
| SWEDISH KRONA                   | -                          | 331,759                             | 331,759              |
| SINGAPORE DOLLAR                | -                          | 171,593                             | 171,593              |
| TURKISH LIRA                    | (709)                      | -                                   | (709)                |
| <b>Totals</b>                   | <b>\$ 344,445</b>          | <b>\$ 65,619,162</b>                | <b>\$ 65,963,608</b> |

The Plan's investments at September 30, 2012, held in currencies other than US dollars were as follows:

| <b>International Securities</b> | <b>Short Term and Cash</b> | <b>Convertible and Fixed Income</b> | <b>Total</b>         |
|---------------------------------|----------------------------|-------------------------------------|----------------------|
| AUSTRALIAN DOLLAR               | \$ -                       | \$ -                                | \$ -                 |
| CANADIAN DOLLAR                 | 3,299                      | 4,989,734                           | 4,993,033            |
| CZECH KORUNA                    | -                          | -                                   | -                    |
| EURO CURRENCY                   | 237,873                    | 22,704,080                          | 22,941,953           |
| POUND STERLING                  | 32,849                     | 7,395,694                           | 7,428,543            |
| JAPANESE YEN                    | 175,397                    | 1,978,149                           | 2,153,546            |
| MEXICAN PESO                    | -                          | 460,722                             | 460,722              |
| NEW ZEALAND DOLLAR              | -                          | 332,670                             | 332,670              |
| PHILIPPINE PESO                 | -                          | 318,245                             | 318,245              |
| SINGAPORE DOLLAR                | -                          | 638,591                             | 638,591              |
| TURKISH LIRA                    | -                          | 660,789                             | 660,789              |
| SOUTH AFRICAN RAND              | -                          | 416,072                             | 416,072              |
| <b>Totals</b>                   | <b>\$ 449,418</b>          | <b>\$ 39,894,746</b>                | <b>\$ 40,344,164</b> |

*Derivative Financial Instruments.* In accordance with the Fund's investment policies, the Fund regularly invests in derivative financial instruments with off-balance-sheet risk in the normal course of its investing activities to enhance return on investment and manage exposure to certain risks within the fund. Derivative instruments are financial contracts whose values depend on the value of one or more underlying assets, reference rates or financial indices. During FY 2013, the Fund invested directly in forward currency contracts.

At September 30, 2013 and September 30, 2012, the Fund had one type of off balance sheet derivative financial instrument outstanding: currency forwards.

*Currency Forwards.* Currency forwards represent foreign exchange contracts and are used to effect settlements and to protect the base currency value of portfolio assets denominated in foreign currencies against fluctuations in the exchange rates of those currencies or to gain exposure to the change in market value of a specific currency. A forward foreign currency exchange contract is a commitment to purchase or sell a foreign currency at a future date and at a negotiated price. The credit risk of currency contracts that are exchange-traded lies with the clearinghouse of the exchange where the contracts are traded. The credit risk of currency contracts traded over-the-counter lies with the counterparty, and exposure usually is equal to the unrealized profit on in-the money contracts. All counterparties are rated A or better. The market risk in foreign currency contracts is related to adverse movements in currency exchange rates.

**As of September 30, 2013**

| <b>Foreign Currency<br/>Contracts Purchased</b> | <b>Purchased/Sold<br/>(\$US)</b> | <b>Unrealized Gain/Loss<br/>(\$US)</b> |
|---|----------------------------------|--|
| BRAZILIAN REAL                                  | \$ 140,500                       | \$ (262)                               |
| BRAZILIAN REAL                                  | 139,989                          | 248                                    |
| CANADIAN DOLLAR                                 | 803,916                          | 17,330                                 |
| CANADIAN DOLLAR                                 | 181,479                          | 445                                    |
| CANADIAN DOLLAR                                 | 19,940                           | 80                                     |
| SWISS FRANC                                     | 1,125,164                        | 16,729                                 |
| CZECH KORUNA                                    | 528,943                          | 9,342                                  |
| CZECH KORUNA                                    | 417,668                          | 370                                    |
| DANISH KRONE                                    | 508,257                          | 14,396                                 |
| EURO CURRENCY                                   | 5,989,057                        | 80,116                                 |
| EURO CURRENCY                                   | 1,794,883                        | 7,056                                  |
| INDONESIAN RUPIAH                               | 247,301                          | (2,280)                                |
| ISRAELI SHEKEL                                  | 127,696                          | 2,345                                  |
| JAPANESE YEN                                    | 1,607,397                        | 22,246                                 |
| JAPANESE YEN                                    | 7,334,291                        | 114,808                                |
| SOUTH KOREAN WON                                | 1,332,004                        | 785                                    |
| MEXICAN PESO                                    | 48,928                           | (1,064)                                |
| MALAYSIAN RINGGIT                               | 211,965                          | (2,535)                                |
| NEW ZEALAND DOLLAR                              | 203,231                          | 3,206                                  |
| SWEDISH KRONA                                   | 378,197                          | 11,766                                 |
| SINGAPORE DOLLAR                                | 205,801                          | 759                                    |
| THAILAND BAHT                                   | 297,737                          | 3,574                                  |
| SOUTH AFRICAN RAND                              | 307,761                          | 12,942                                 |
|   |                                  | <b>\$ 312,402</b>                      |
| <b>Foreign Currency<br/>Contracts Sold</b>      |                                  |  |
| AUSTRALIAN DOLLAR                               | \$ 1,718,536                     | \$ (8,730)                             |
| BRAZILIAN REAL                                  | 129,166                          | (11,072)                               |
| BRAZILIAN REAL                                  | 139,989                          | (248)                                  |
| BRAZILIAN REAL                                  | 139,508                          | 364                                    |

|  |           |              |
|--|-----------|--------------|
| CANADIAN DOLLAR  | 420,179   | (9,187)      |
| CANADIAN DOLLAR  | 181,407   | (517)        |
| CZECH KORUNA   | 827,846   | (19,360)     |
| EURO CURRENCY  | 748,751   | (9,959)      |
| EURO CURRENCY  | 533,455   | (7,588)      |
| EURO CURRENCY  | 414,756   | 301          |
| POUND STERLING   | 182,034   | (3,385)      |
| POUND STERLING   | 3,648,736 | (65,993)     |
| POUND STERLING   | 1,235,704 | (12,932)     |
| POUND STERLING   | 18,170    | (23)         |
| INDONESIAN RUPIAH  | 262,500   | 8,848        |
| JAPANESE YEN   | 2,683,527 | (26,722)     |
| JAPANESE YEN   | 3,843,956 | (29,823)     |
| JAPANESE YEN   | 604,839   | (8,639)      |
| MEXICAN PESO   | 760,839   | 20,613       |
| NORWEGIAN KRONE  | 513,022   | (6,041)      |
| PERUVIAN NOUVEAU SOLE  | 250,272   | 4,136        |
| POLISH ZLOTY   | 59,428    | (1,126)      |
| SINGAPORE DOLLAR   | 172,816   | (56)         |
|  |           | <hr/>        |
|  |           | \$ (187,140) |
| Net Unrealized Gain (Loss) on Foreign Currency Spot<br>and Forward Contracts |           | <hr/>        |
|  |           | \$ 125,262   |
|  |           | <hr/> <hr/>  |

**As of September 30, 2012**

| <b>Foreign Currency<br/>Contracts Purchased</b> | <b>Purchased/Sold<br/>(\$US)</b> | <b>Unrealized Gain/Loss<br/>(\$US)</b> |
|---|----------------------------------|--|
| AUSTRALIAN DOLLAR                               | \$ 1,490,442                     | \$ 6,476                               |
| SWISS FRANC                                     | 799,568                          | 5,161                                  |
| DANISH KRONE                                    | 374,533                          | (2,453)                                |
| EURO CURRENCY                                   | 1,257,318                        | (19,374)                               |
| EURO CURRENCY                                   | 2,003,250                        | (30,861)                               |
| EURO CURRENCY                                   | 205,500                          | (3,766)                                |
| EURO CURRENCY                                   | 310,721                          | (217)                                  |
| EURO CURRENCY                                   | 146,288                          | (2,031)                                |
| POUND STERLING                                  | 374,500                          | (1,994)                                |
| ISRAELI SHEKEL                                  | 113,673                          | 3,254                                  |
| JAPANESE YEN                                    | 20,604,732                       | (2,590)                                |
| SOUTH KOREAN WON                                | 1,044,816                        | 6,655                                  |
| MEXICAN PESO                                    | 674,553                          | (4,570)                                |
| MALAYSIAN RINGGIT                               | 218,643                          | 5,386                                  |
| NORWEGIAN KRONE                                 | 150,716                          | (360)                                  |
| NEW ZEALAND DOLLAR                              | 128,497                          | 3,610                                  |

|                    |         |             |
|--------------------|---------|-------------|
| SWEDISH KRONA      | 348,566 | (665)       |
| TURKISH LIRA       | 653,130 | 4,067       |
| SOUTH AFRICAN RAND | 15,640  | (92)        |
| SOUTH AFRICAN RAND | 496,915 | 11,795      |
|                    |         | \$ (22,570) |

**Foreign Currency**

**Contracts Sold**

|                    |    |           |    |               |
|--------------------|----|-----------|----|---------------|
| CANADIAN DOLLAR    | \$ | \$343,713 | \$ | 2,740         |
| CANADIAN DOLLAR    |    | 270,379   |    | 12,635        |
| CANADIAN DOLLAR    |    | 154,177   |    | 1,775         |
| EURO CURRENCY      |    | 129,846   |    | 3,963         |
| EURO CURRENCY      |    | 637,053   |    | (547)         |
| EURO CURRENCY      |    | 189,051   |    | 216           |
| POUND STERLING     |    | 653,401   |    | 5,184         |
| JAPANESE YEN       |    | 1,225,981 |    | 132           |
| MEXICAN PESO       |    | 663,781   |    | (3,744)       |
| NEW ZEALAND DOLLAR |    | 318,825   |    | (1,220)       |
| NEW ZEALAND DOLLAR |    | 1,988,429 |    | (65)          |
| NEW ZEALAND DOLLAR |    | 1,055,462 |    | (2,265)       |
| PHILIPPINE PESO    |    | 1,584,761 |    | (122)         |
| SINGAPORE DOLLAR   |    | 308,157   |    | (2,653)       |
| SINGAPORE DOLLAR   |    | 620,590   |    | 404           |
| TURKISH LIRA       |    | 310,786   |    | (700)         |
| TURKISH LIRA       |    | 9,822     |    | (2,342)       |
| SOUTH AFRICAN RAND |    | 133,563   |    | 413           |
|                    |    |           | \$ | <b>13,806</b> |

Net Unrealized Gain (Loss) on Foreign Currency Spot  
and Forward Contracts

\$ **(8,764)**

**NOTE 7 DISTRICT CONTRIBUTIONS**

The District historically makes its contributions to the Fund near the completion of the FY, and the contribution is being distributed by the Fund to the investment managers within a month of receipt from the District. Consequently, the significant cash balance in the Plan as of September 30, 2013 and 2012 was due to the receipt of the FY contribution of \$107,800,000 and \$109,800,000, respectively. This contribution was deposited into the State Street cash account on September 27, 2013 and September 28, 2012, and was subsequently distributed to the investment managers on October 22, 2013 and October 2, 2012, respectively. The funds were distributed as follows:

**As of September 30, 2013**

| FUND                           | AMOUNT               |
|--------------------------------|----------------------|
| Blue Bay                       | \$ 22,000,000        |
| Gresham Commodities Fund       | 44,000,000           |
| SSgA Emerging Market Debt Fund | 34,000,000           |
| State Street – Cash on Hand    | 7,800,000            |
| <b>Total</b>                   | <b>\$107,800,000</b> |



As of September 30, 2012

| <b>FUND</b>                               | <b>AMOUNT</b>         |
|---|-----------------------|
| Bernstein Strategic Core                  | \$ 20,000,000         |
| Brandywine Large Cap Value                | 16,000,000            |
| Farr, Miller Washington Large Cap Growth  | 15,000,000            |
| SsgA                                      | 11,800,000            |
| Bernstein Global Plus                     | 11,700,000            |
| Clearbridge Mid Cap                       | 10,600,000            |
| Royce FD Pennsylvania Mutual Fund (Inv C) | 7,200,000             |
| Access Capital ETI – PRI                  | 5,000,000             |
| Barclays Growth                           | 4,750,000             |
| Barclays Value                            | 4,750,000             |
| State Street – Cash on Hand               | 3,000,000             |
| <b>Total</b>                              | <b>\$ 109,800,000</b> |

#### NOTE 8 CONTINGENCIES

At September 30, 2013 and September 30, 2012, there were no matters of litigation involving the Plan which would materially affect the Plan's financial position should any court decisions on pending matters not be favorable to the Plan.

#### NOTE 9 ACTUARIAL INFORMATION

Actuarial valuations of an ongoing Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. An example includes assumptions about future employment, mortality, and healthcare cost trends. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new assumptions are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and the Plan members) and include the types of benefits provided at the time of each valuation and historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The entry age actuarial cost method was used to prepare the September 30, 2012 and September 30, 2011 actuarial valuations. The 2012 actuarial assumptions included a 7.00% investment rate of return, a discount rate of 7.00%; a 3.75% salary increase rate (plus merit scale); and a medical inflation rate ranging between 8.0% (pre-Medicare) and 6.5% (post-Medicare) grading to 4.00% over 70 years.

The 2011 actuarial assumptions included a 7.00% investment rate of return, a discount rate of 7.00%; a 4.25% salary increase rate (plus merit scale); and a medical inflation rate ranging between 9.5% (pre-Medicare) and 8.5% (post-Medicare) grading to 5.25% over 15 years.

The amortization method applied was the level percent open method. The remaining amortization period at September 30, 2012 and September 30, 2011 was 30 years.

The September 30, 2012 estimated actuarial liability is \$919.7 million and the actuarial value of the assets is \$693.3 million resulting in an estimated unfunded actuarial accrued liability (UAAL) of \$226.4 million. The estimated covered payroll (annual payroll of active employees covered by the Plan) is \$1,399.1 million and the ratio is 16.2%.

The September 30, 2011 estimated actuarial liability was \$866.6 million and the actuarial value of the assets was \$511.5 million resulting in an estimated unfunded actuarial accrued liability (UAAL) of \$355.1 million. The estimated covered payroll (annual payroll of active employees covered by the Plan) was \$1,559.8 million and the ratio was 22.8%.

**GOVERNMENT OF DISTRICT OF COLUMBIA  
ANNUITANTS' HEALTH AND LIFE INSURANCE  
EMPLOYER CONTRIBUTION TRUST FUND  
(UNAUDITED)  
REQUIRED SUPPLEMENTARY INFORMATION  
ACTUARIAL ANALYSES**

An independent actuary performed an actuarial analysis of the Plan's assets and liabilities as of September 30, 2012, and September 30, 2011, and September 30, 2010 to determine the future funding status of the Plan, which is outlined below. The analysis was based on census data as of September 30, 2012, and September 30, 2011, and September 30 2010.

This data is presented below.

| Valuation Date            | September 30, 2012<br>(Projected from September, 2012 census)               | September 30, 2011<br>(Projected from September, 2010 census)               | September 30, 2010<br>(Projected from September, 2010 census)               |
|---------------------------|---|---|---|
| Actuarial Cost Method     | Entry Age Normal  | Entry Age Normal  | Entry Age Normal  |
| Amortization Method       | Level Percent of pay, open  | Level Percent Open  | Level Percent Open  |
| Remaining Amortization    | 30 Years  | 30 Years  | 30 Years  |
| Asset Valuation Method    | Market Value  | Market Value  | Market Value  |
| Actuarial Assumption:     |   |   |   |
| Investment Rate of Return | 7.00%   | 7.00%   | 7.00%   |
| Discount Rate             | 7.00%   | 7.00%   | 7.00%   |
| Rate of Salary Increase   | 3.75% (plus merit scale)  | 4.25% (plus merit scale)  | 4.25% (plus merit scale)  |
| Rate of Medical Inflation | 8.0% (pre-Medicare) or 6.5% (post Medicare), grading to 4.00% over 70 years | 9.5% (pre-Medicare) or 8.5% (post Medicare), grading to 5.25% over 15 years | 9.5% (pre-Medicare) or 8.5% (post Medicare), grading to 5.25% over 15 years |

**Funding Status (in millions)**

| Actual Valuation Date | Actuarial Value of Assets | Actuarial Accrued Liability (AAL) | Unfunded AAL | Funded Ratio | Covered Payroll | UAAL as a Percentage of Covered Payroll |
|-----------------------|---------------------------|-----------------------------------|--------------|--------------|-----------------|---|
| 9/30/2012             | \$ 693.3                  | \$ 919.7                          | \$ 226.4     | 75.4%        | \$ 1,399.1      | 16.2%                                   |
| 9/30/2011             | 511.5                     | 866.6                             | 355.1        | 59.0%        | 1,559.8         | 22.8%                                   |
| 9/30/2010             | 424.3                     | 784.9                             | 360.6        | 54.1%        | 1,544.5         | 23.3%                                   |
| 9/30/2009             | 309.1                     | 625.9                             | 316.8        | 49.4%        | 1,579.9         | 20.1%                                   |
| 10/1/2008             | 219.7                     | 745.2                             | 525.5        | 29.5%        | 1,107.1         | 47.5%                                   |

As the Fund's actuarial calculations are presented based on the year that they were prepared for, the table above presents the five most recent valuations prepared one year in arrears to the FY for which they were prepared.

Analysis of the dollar amounts of actuarial valued assets, actuarial liability, and unfunded actuarial liability in isolation can be misleading. Expressing actuarial valued assets as a percentage of the actuarial liability provides one indication of the Plan's funding status on a going concern basis. Analysis of this percentage over time indicates whether the Plan is becoming financially stronger or weaker. Generally, the greater the percentage of assets is to liabilities, the stronger the Plan.

Trends in the unfunded actuarial liability and annual covered payroll are both affected by inflation. Expressing the unfunded actuarial liability as a percentage of annual covered payroll approximately adjusts for the effects of inflation and aids in the analysis of the Plan's progress made in accumulating sufficient assets to pay benefits when due. Generally, the smaller the percentage of unfunded actuarial liability is to annual covered payroll, the stronger the Plan.

The Schedule of Funding Progress presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitation on the pattern of cost sharing between the employer and plan members in the future.

**Determination of the Annual Required Contribution (ARC)**

In determining the Annual Required Contribution (ARC), the rate of employer contributions to the Plan is composed of the Normal Cost plus amortization of the Unfunded Actuarial Liability. The Normal Cost is a level percent of payroll cost which, along with the member contributions, will pay for projected benefits at retirement for the average plan participant. The Actuarial Liability is that portion of the Present Value of Projected Benefits that will not be paid by Future Employer Normal Cost or active employee contributions. The difference between this liability and the funds accumulated as of the same date is the Unfunded Actuarial Liability.

The District’s (employer) annual contribution expense is calculated based on the ARC, an amount actuarially determined in accordance with the parameters of GAAP. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. For purpose of calculating the ARC, which the Fund has to report each year, the rate of District (employer) contributions to the Fund is composed of the Normal Cost plus amortization of the UAAL.

**SCHEDULE OF EMPLOYER CONTRIBUTIONS**

(In millions)

| <b>FY Ended September</b> | <b>Annual Required Contribution (ARC)</b> | <b>Percentage Contribution (%)</b> |
|---------------------------|---|------------------------------------|
| 2008                      | \$103.40                                  | 107.20                             |
| 2009                      | \$130.90                                  | 62.60                              |
| 2010                      | \$92.20                                   | 98.40                              |
| 2011                      | \$94.20                                   | 100.00                             |
| 2012                      | \$95.50                                   | 115.00                             |
| 2013                      | \$85.20                                   | 126.50                             |



KPMG LLP  
Suite 12000  
1801 K Street, NW  
Washington, DC 20006

**Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards***

The Mayor and The Council of the Government of the District of Columbia  
Inspector General of the Government of the District of Columbia:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Government of the District of Columbia's Annuitant's Health and Life Insurance Employer Contribution Trust Fund (the Fund) as of and for the year ended September 30, 2013 and 2012, and have issued our report thereon dated February 28, 2014.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The



The Mayor and The Council of the Government of the District of Columbia  
Inspector General of the Government of the District of Columbia:  
February 28, 2014  
Page 24 of 2

results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**KPMG LLP**

Washington, DC  
February 28, 2014